

Message Text

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ACTION SNM-05

INFO OCT-01 ARA-14 ISO-00 H-02 DEAE-00 CIAE-00 INR-07
IO-14 JUSE-00 NSAE-00 CTME-00 TRSE-00 USIA-15
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R 152050Z DEC 77
FM AMEMBASSY LA PAZ
TO SECSTATE WASHDC 8567

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E.O. 11652: N/A
TAGS: SNAR
SUBJECT: FY 1979 CONGRESSIONAL PRESENTATION: BOLIVIA NARCOTICS
CONTROL PROJECT 511-7270

REF: STATE 270929

A. PROJECT GOAL:

1. TO DEVELOP THE GOB NATIONAL NARCOTICS DIRECTORATE
(DNSP) CAPACITY FOR ((A) EFFECTIVE NARCOTICS INTERDICTION
AT ALL LEVELS (AIRPORTS, BORDER POINTS, PROCESSING
LABORATORIES AND POINTS OF SALES), (B) CONTROL OF COCA
PRODUCTION AND (C) CONTROL OF THE MARKET FLOW OF COCA LEAF
USED FOR THE ILLICIT MANUFACTURE OF COCAINE.

B. PROJECT OBJECTIVES:

1. GEOGRAPHIC COVERAGE BY DNSP NARCOTICS UNITS IN 17
LOCATIONS THROUGHOUT THE COUNTRY BY NOVEMBER 1978.
 2. LOGISTIC AND COMMUNICATION SUPPORT ESTABLISHED IN
ALL 17 LOCATIONS BY SEPTEMBER 1979.
 3. NARCOTICS INTELLIGENCE GATHERING AND ANALYSIS UNITS
FULLY FUNCTIONING BY NOVEMBER 1978.
 4. CONTROL AND SUVEILLANCE AT INTERNATIONAL AIRPORT
BY DECEMBER 1978.
 5. REGISTRATION OF ALL MERCHANTS AND MIDDLEMEN
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DEALING IN COCA COMPLETED AND THEIR ACTIVITIES EFFECTIVELY
MONITORED BY JANUARY 1979.

6. CHECKPOINTS IN KEY AREAS ESTABLISHED AND FUNCTION-
ING TO CONTROL AND MONITOR THE MARKET FLOW OF COCA BY
JANUARY 1979.
7. DNSP NARCOTICS IN-COUNTRY TRAINING CAPABILITY
ESTABLISHED BY JUNE 1979.

C. PROGRESS TO DATE:

1. THE DNSP HAS EXPANDED ITS TERRITORIAL ENFORCEMENT COVERAGE TO 17 LOCATIONS OF THE COUNTRY. THE PRINCIPAL AREAS OF LA PAZ, ORURO, COCHABAMBA AND SANTA CRUZ ARE NOW WELL MANNED AND EQUIPPED WITH RECENTLY PROVIDED VEHICLES AND WITH VHF AND SSB RADIO COMMUNICATIONS SYSTEM; INCLUDING TELETYPE COMMUNICATION CAPABILITY AMONG THE FOUR LOCATIONS. FOUR OTHER DISTRICTS ARE EQUIPPED ONLY WITH HF/SSB AND ARE LIMITED IN THEIR RADIO COMMUNICATIONS. THE REMAINING LOCATIONS STILL LACK MANPOWER, VEHICLES AND RADIO COMMUNICATION.
2. FOUR MAN INTELLIGENCE AND ANALYSIS UNITS HAVE BEEN PLACED IN LA PAZ AND IN SANTA CRUZ AND ARE BEGINNING TO FUNCTION.
3. NARCOTICS SMUGGLING CONTROL AT THE TOP INTERNATIONAL AIRPORTS OF LA PAZ AND SANTA CRUZ IS ON AN AD HOC BASIS AND STILL UNORGANIZED. A DETECTOR DOG KENNEL FACILITY IS CURRENTLY UNDER CONSTRUCTION BY DNSP AND WILL LATER FORM AN INTEGRAL PART OF THEIR AIRPORT CONTROL AND SURVEILLANCE.
4. A PROGRAM TO REGISTER ALL COCA PRODUCERS IN THE COUNTRY HAS BEEN VIRTUALLY COMPLETED WITH A TOTAL REGISTRATION OF 13,376 FARMERS, OF WHICH 5,779 ARE LOCATED IN THE CHAPARE REGION. (THE REGISTRATION OF FOUR VERY SMALL AND ISOLATED COCA GROWING AREAS MUST AWAIT THE UNCLASSIFIED

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END OF THE RAINY SEASON.) WITH THE TERMINATION OF THE COCA PRODUCER REGISTRATION PROGRAM, PLANNING IS UNDER WAY TO CONDUCT A REGISTRATION OF ALL OTHER PERSONS DEALING IN OTHER ASPECTS OF COCA.

5. AS A REGIONAL AID FOR ENFORCEMENT, INTELLIGENCE GATHERING AND AIRPORT CONTROL, AN INTERPOL NARCOTICS TELEX SYSTEM HAS BEEN INSTALLED UNDER A REGIONAL PROJECT (REGIONAL NARCOTICS TELECOMMUNICATIONS) WHICH WILL PROVIDE DNSP WITH THE CAPABILITY TO COMMUNICATE AND INTERCHANGE INFORMATION WITH ITS NEIGHBORING COUNTRIES AND WASHINGTON DC.

D. EXPECTED ACCOMPLISHMENT DURING THE COMING YEAR:

ADDITIONAL DNSP MANPOWER WILL BE ASSIGNED TO THE 13 OUTLYING LOCATIONS, OUTSIDE OF LA PAZ AND ORURO, COCHABAMBA AND SANTA CRUZ, TO MAKE NARCOTICS INTERDICTION EFFORTS MORE EFFECTIVE.

HF/SSB (LONG DISTANCE) RADIO SYSTEMS WILL BE PLACED IN SEVEN OF THOSE 13 LOCATIONS WITH THE REMAINDER EXPECTED BY FY 1979.

IN-COUNTRY TRAINING FOR INTELLIGENCE GATHERING AND ANALYSIS WILL BE CONDUCTED FOR SELECTED DNSP PERSONNEL TO EXPAND THESE UNITS TO COCHABAMBA AND ORURO.

CONSTRUCTION OF DOG KENNELS WILL BE COMPLETED BY MARCH 1978 AND A PROGRAM OF DOG SELECTION AND TRAINING UNDER WAY BY END OF FY 78. THESE DETECTOR DOGS TO BE USED IN CONJUNCTION WITH AIRPORT NARCOTICS SMUGGLING CONTROL.

THE DATA FROM THE COCA PRODUCTION REGISTRATION PROGRAM ARE BEING TABULATED. RELIABLE STATISTICS WILL THEN BE AVAILABLE AS TO THE AMOUNT OF LAND UNDER COCA CULTIVATION, TOTAL PRODUCTION OF COCA AND FARM INCOME FROM COCA. OTHER SOCIO-ECONOMIC INFORMATION PERTAINING TO HEALTH, EDUCATION AND FELT-NEEDS OF THE FARMERS WILL ALSO RESULT FROM THE DATA TABULATION OF THE REGISTRATION PROGRAM.

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REGISTRATION OF ALL MERCHANTS AND MIDDLEMEN DEALING IN COCA SHOULD BE UNDER WAY BY MARCH 1978 AND THE SELECTION OF KEY CHECK POINTS IN THE COCA GROWING AND DISTRIBUTION AREAS MADE FOR SUBSEQUENT MONITORING OF THE MARKET FLOW OF COCA.

FULL GOB IN-COUNTRY NARCOTICS TRAINING CAPABILITY SHOULD BE ESTABLISHED BY END OF FY 1978. TWO IN-COUNTRY TRAINING COURSES ARE PROJECTED FOR FY 78 FOR 60 DNSP AND OTHER POLICE PERSONNEL IN WHICH LOCAL INSTRUCTORS, ASSISTED BY U.S. INSTRUCTOR SPECIALISTS, WILL BE RESPONSIBLE FOR THE ACTUAL TRAINING.

E. PROBLEMS AND CONSTRAINTS AFFECTING THE PROJECT:

SOME EVIDENCE EXISTS OF CORRUPTION IN DRUG CASES AND OF ATTEMPTS AT BRIBERY OF POLICE AND PUBLIC OFFICIALS. HOWEVER, IN TWO RECENT INSTANCES, INVOLVING A JUDGE AND A

POLICE OFFICIAL, CORRECTIVE ACTION WAS PROMPTLY TAKEN BY THE MINISTER OF INTERIOR.

F. COOPERATING COUNTRY CONTRIBUITON TO PROJECT:

THE CY 1978 BUDGET FOR THE NATIONAL DIRECTORATE FOR THE CONTROL OF DANGEROUS SUBSTANCES (DNSP) HAS BEEN UNCLASSIFIED

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TENTATIVELY APPROVED AT 54.5 MILLION PESOS (2,725,000 DOLLARS). THIS REPRESENTS 40 O/O INCREASE OVER CY 1977 AND WILL SUPPORT THE PERSONNEL AND ACTIVITIES OF THE VARIOUS DEPARTMENTS OF THE DNSP (ENFORCEMENT, COCA PRODUCTION REGISTRATION AND CONTROL, DRUG ABUSE PREVENTION, EDUCATION, TREATMENT AND REHABILITATION AND OTHER ADMINISTRATIVE AND MISCELLANEOUS SERVICES).

AN ADDITIONAL IN KIND CONTRIBUTION OF THE GOB IS THE LARGE AMOUNT OF OFFICE SPACE AND FACILITIES OPERATED BY THE NATIONAL POLICE AND USED TO HOUSE DNSP PERSONNEL AND EQUIPMENT IN THE VARIOUS REGIONS OF THE COUNTRY, VALUED AT AN ESTIMATED \$100,000.

THE GOB CUSTOMS SERVICE, IN ANTICIPATION OF SOME COMMODITY ASSISTANCE FROM THE U.S. DURING CY 1978, HAS ORGANIZED A 40 MAN NARCOTICS TASK FORCE AND IS ASSIGNING MEMBERS TO KEY BORDER AREAS OF THE COUNTRY. MEMBERS OF THIS FORCE HAVE RECEIVED TRAINING FROM U.S. CUSTOMS MOBILE TRAINING TEAMS IN BOLIVIA AS WELL AS IN THE U.S. THE COST OF THIS NARCOTICS INTERDICTION EFFORT ON THE PART OF THE CUSTOMS SERVICE IS ESTIMATED AT 200 THOUSAND DOLLARS. APPROXIMATELY \$1,200,000 OF THE DNSP BUDGET FOR CY 78 IS DESTINED TO SUPPORT ITS ENFORCEMENT PERSONNEL AND \$250,000 IN SUPPORT OF ITS COCA REGISTRATION AND CONTROL DEPARTMENT. THE BALANCE OF THE CY 78 BUDGET WILL SUPPORT OTHER DEPARTMENTS AND SERCICES OF THE DNSP.

G. TRAINING:

DURING THE PAST YEAR THE FOLLOWING PROJECT RELATED TRAINING TOOK PLACE:

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1. TWO DNSP CHEMISTS ATTENDED A 4-WEEK DEA FORENSIC CHEMISTRY COURSE IN DRUG LABORATORY IDENTIFICATION.

2. THREE DNSP PERSONNEL ATTEND A 4-DAY DEA GRADUATE SEMINAR.

3. CHIAF OF DNSP DRUG ABUSE CENTER ATTENDED -1WEEK VI WORLD CONGRESS ON DRUG ABUSE.

4. A SEMINAR ON DRUG ABUSE WAS HELD IN LA PAZ FOR 45 BOLIVIAN PARTICIPANTS.

5. CHIEF OF DNSP DRUG ABUSE CENTER AND HIS DEPUTY ATTENDED A 1-WEEK DRUG ABUSE CONFERENCE IN BUENOS AIRES.

6. FOUR DNSP ENFORCEMENT SUPERVISORS ATTENDED A DEA FIVE-WEEK COURSE ON DRUG ENFORCEMENT, MANAGEMENT AND SUPERVISION, WASHINGTO, DC.

7. FOUR GOB CUSTOMS AGENTS ATTENDED A 5-WEEK CUSTOMS/ NARCOTICS TRAINING COURSE IN WASHINGTON, DC.

8. SIXTY-THREE DNSP AND NATIONAL POLICE PERSONNEL WERE GIVEN 2-WEEK IN-COUNTRY NARCOTICS TRAINING ON BASIC INVESTIGATION BY DEA MOBILE TRAINING TEAM.

NARCOTICS RELATED TRAINING PLANS FOR FY 78 ARE AS FOLLOWS:

1. ONE EXECUTIVE OBSERVATION PROGRAM.

2. TWO 5-WEEK ADVANCED INSTRUCTOR TRAINING COURSES FOR 8 SELECTED DNSP PERSONNEL.

3. ONE 5-WEEK ADVANCED NARCOTICS TRAINING COURSE FOR 4 DNSP PERSONNEL INVOLVED IN ENFORCEMENT, MANAGEMENT UNCLASSIFIED

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AND SUPERVISION.

4. TWO IN-COUNTRY NARCOTICS TRAINING COURSES FOR 60 DNSP AND POLICE PERSONNEL USING LOCAL INSTRUCTORS ASSISTED BY U.S. SPECIALISTS.

5. ONE METHODS-OF-INSTRUCTION COURSE FOR SELECTED PERSONNEL TO BE GIVEN BY U.S. SPECIALISTS AND ASSISTED BY PREEVIOUSLY TRAINED LOCAL INSTRUCTORS.

NOTE: THE DETAILED TRAINING PLAN IS SET FORTH IN STATE 269951.

H. OTHER DONORS:

THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL (UNFDAC)

PROVIDED A FULL TIME ADVISOR TO THE DNSP BEGINNING IN THE
LATTER PART OF FY 79 ALONG WITH AN AGREEMENT FOR 85
THOUSAND DOLLARS TO CONCENTRATE IN THE AREAS OF DRUG ABUSE
EDUCATION, PREVENTION, TREATMENT AND REHABILITATION.

A SIMILAR AGREEMENT FOR FY 78 HAS BEEN TENTATIVELY
APPROVED IN THE AMOUNT OF US\$195,000. THERE IS NO THIRD
COUNTRY PARTICIPATION IN NARCOTICS CONTROL IN BOLIVIA.

I. FY 79 PROGRAM: (ALL COSTS ARE DIRECT INC WITH
EXCEPTION OF TELECOM ADVISOR)

PERSONNEL 233

NARCOTICS ADVISORS (2) (110)
CONTRACT ADVISOR - TELECOMMUNICATIONS (060)
CONSULTANTS: AIRCRAFT MAINTENANCE (6 MM) (45)
CROP CONTROL (3 MM)
LOCAL PERSONNEL (2) (18)
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COMMODITIES 1,260

UTILITY 6 PASSENGER HELICOPTER (1) 1,100)
COMMUNICATIONS, ENFORCEMENT AND
TRAINING EQUIPMENT (80)

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## VEHICLES (10)	(80)
OTHER COSTS	235
HELICOPTER MAINTENANCE, REPAIR, TRAINING	(115)
SUPPORT TO DNSP OPERATIONAL BUDGET	(80)
LOCAL SUPPORT COST OF ADVISORS	(40)
TOTAL	1,728

NOTE: # IN FY 1979 THE DNSP WILL BE TRAINED AND EQUIPPED TO BEGIN THE MAJOR PHASE OF ITS FOLLOW UP EFFORTS TO ENFORCE THE CROP REGISTRATION PROGRAM. THE HELICOPTER IS THE MOST SUITABLE FORM OF AIRCRAFT FOR SURVEILLANCE FOR ILLEGAL COCA PRODUCTION ESPECIALLY IN INACCESSIBLE AREAS AND RAPID TRANSPORTATION OF DNSP ENFORCEMENT PERSONNEL.

THESE VEHICLES WOULD PROVIDE FULL LOGISTICAL SUPPORT FOR ALL OUTLYING LOCATIONS NOT PREVIOUSLY COVERED IN FY 77 AND FY 78.

J. FUNDING TABLE

1. COST ESTIMATES (\$000)

FY 78	FY 79	FUTURE YEARS	TOTAL
1,761	1,728	2,000	7,365

2. GRANT FINANCING

	OBLIGATIONS	EXPENDS.	UNLIQUIDATED
THROUGH SEP 30, 1977	1,876	1,308	568
ESTIMATED FY 78	1,761	-----	---

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ESTIMATED THROUGH

SEP 30, 1978	3,748	-----	---
PROPOSED FY 79	1,728	-----	---

K. REVISED FY 78 INC BUDGET: (ALL COSTS ARE DIRECT INC WITH EXCEPTION OF TELECOM ADVISOR).

PERSONNEL	248
NARCOTICS ADVISOR (2)	I(110)
CONTRACT ADVISOR, TELECOMMUNICATIONS (1)	(60)
TDY CONSULTANTS, AIRPORT CUSTOMS (3 MM);	(60)
AIRCRAFT MAINTENANCE, TRAINING (6 MM);	
CROP CONTROL (3 MM)	
LOCAL HIRE (2)	(18)
COMMODITIES	1,078
#AIRCRAFT (1) AEROCOMMANDER TYPE	(780)
RIVER PATROL BOATS (5)	(67)
COMMUNICATIONS, ENFORCEMENT AND TRAINING	(116)
EQUIPMENT, OUTBOARD MOTORS	
OFFICE EQUIPMENT FOR REGIONAL LOCATIONS	(35)
##VEHICLES (8) (INCLUDING SHIPPING)	(80)
OTHER COSTS	335
AIRCRAFT MAINTENANCE, REPAIR, TRAINING	(115)

BOAT MAINTENANCE, REPAIR, TRAINING	(20)
SUPPORT TO DNSP OPERATIONS BUDGET	(200)
SUPPORT TO DNSP COCA CONTROL BUDGET	(50)
LOCAL SUPPORT COSTS OF ADVISORS	(50)
TOTAL	1,761

NOTE: # CONSIDERING THE IMMEDIATE AND SHORT TERM ENFORCEMENT NEEDS OF THE DNSP A FIXED WING AIRCRAFT WOULD BE IN THE BEST INTEREST OF THE ENFORCEMENT OBJECTIVES. A FIXED WING AIRCRAFT OF THE TYPE REQUESTED WOULD BE CAPABLE OF FLYING LONGER DISTANCE AND CARRYING A HEAVIER PAYLOAD. AIRCRAFT COULD BE UTILIZED
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FOR SURVEILLANCE OF TARGET OBJECTIVES AWAY FROM LA PAZ, TRANSPORTATION OF ENFORCEMENT PERSONNEL AND FOR ACCESS TO THE MANY ISOLATED AND INACCESSIBLE BORDER CROSSING POINTS.

THREE OF THESE VEHICLES TO SUPPORT COCA PRODUCTION CONTROL EFFORTS. OTHER FIVE VEHICLES IN ACCORD WITH DNSP EXPANSION REQUIREMENTS.
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